171 WOMEN'S AND LGBTI+ ORGANISATIONS, CALL OPPOSITION PARTIES TO SAY:

NO TO THE AMENDMENT TO THE CONSTITUTION!

We, the women and LGBTI+ organisations whose signatures are below, reject the proposed amendment to the Constitution, which is discriminatory and expressly against the principles of equality and secularism of the Constitution. We call on all opposition parties to oppose and say NOT to this proposal.

On 9 December 2022, AKP tabled a proposal, signed by 336 deputies including those of MHP and BBP, to amend two articles of the Constitution, article 24 titled "freedom of religion and conscience" and article 41 titled "protection of the family and the rights of the child". The proposed amendment is explicitly discriminatory and against the spirit of the Constitution and universal norms of human rights. Furthermore, the proposal is unacceptable both as a constitution-making technique and in the way it is introduced to the public.

Constitutions are inclusive, pluralist, founding and fundamental texts that build a society. A constitution provides the highest level of safeguard for rights and freedoms and is a guarantee that everyone fully and equally enjoys universal human rights that belong to them from birth. Therefore, democratic rule-of-law states that are respectful of human rights do not have constitutions that grant privileges to a certain person, group or community nor do their constitutions contain provisions that generate discrimination among citizens. As a requirement of a democratic, secular and social state which is based on rule of law and respectful of human rights, the Constitution of Turkey, in its article 10 titled "equality before the law" guarantees that "everyone is equal before the law" and that "state authorities are obliged to act in compliance with the principle of equality in all their proceedings".

Proposed Amendments to the Constitution are Fundamentally in Conflict with the Principles of the Constitution Pertaining to Equality, Secularism and Respect for Human Rights.

1. The proposed amendment to Article 24 titled "freedom of religion and conscience" introduces an additional provision stipulating that "women's enjoyment of fundamental rights and freedoms as well as goods and services provided by public or private sector should not be conditional on whether a woman covers her head or not" and that "under no circumstances should any woman be deprived of fundamental rights and freedoms, including the right to education and training, the right to work, to elect and be elected, to engage in political activities and to enter public service, or be deprived of any goods and services provided by public or private sector, nor should she be condemned, accused or be discriminated against on the ground of wearing a headscarf or an attire of her preference as part of her religious faith".

The proposed amendment stipulating the addition of a first paragraph to article 24 should be considered in light of the fact that Turkey already has an obligation not to discriminate on the ground of religion and faith, in accordance with the Constitution and the international human rights conventions to which it is a party.

• Article 10 of the Constitution states that no one can be discriminated against on the grounds of sex, religion or sect and that "state organs and administrative authorities are obliged to act in compliance with the principle of equality in all their proceedings" and, they are in particular obliged to "ensure equality between women and men in the enjoyment of rights". This point is expressly made in the justification of the proposed amendment to the article: The justification states that "women in our country, those who cover their heads or those who do not cover their heads, are able to enjoy all fundamental rights and freedoms as well as the goods and services provided by the public or private sector", pointing out that "discriminatory practices against women who cover their heads and wear attire as part of their religious faith are against the Constitution". Furthermore, according to article 9 titled "freedom of thought, conscience and religion" and article 14 on "prohibition of discrimination" of the European Convention on Human Rights, to which Turkey is a party, Turkey has the obligation to ensure that all its citizens have the freedom of thought, conscience and religion to change their

religion or faith, the freedom to worship and the freedom to manifest their religion or faith. In addition, Turkey is a party to the United Nations Convention on the Elimination of All Forms of Discrimination Against Women (CEDAW) which already imposes the obligation on Turkey to ensure that no woman shall be exposed to any "distinction, exclusion or restriction on the basis of sex which has the effect or purpose of impairing or nullifying the recognition, enjoyment or exercise by women of human rights and fundamental freedoms in the political, economic, social, cultural, civil or any other field".

When the two proposed paragraphs to article 24 are considered in conjunction with each other, it is apparent that the amendment does not expand the domain of right with respect to religion and conscience; on the contrary, it contracts the domain of right, it is discriminatory and in conflict with the principle of secularism.

• The proposed amendment does not include a general freedom of religious symbols or attire used as part of a religious faith but refers to a specific sect of the Islamic religion and stipulates regulations on headscarf used only by women, as opposed to addressing everyone regardless of sex. In order to achieve the freedom of religion and faith, the state is **obliged to keep an equal distance to all religions and faiths of its citizens**. Nevertheless, the proposed regulation to article 24 describes the freedom of religion and conscience only from the point of a specific religious faith. The fact that the proposed paragraph references only the headscarves of women pave the way for state intervention in women's appearances, which is an intervention made over women's body, in an extremely narrow and discriminatory fashion that is in conflict with the principle of secularism.

• This regulation is extremely dangerous and discriminatory in the way that it makes a distinction between women as those who cover their heads and those who do not cover their heads. Discrimination against women who wear headscarves has existed in various forms throughout Turkish history; nonetheless, significant headway has been achieved thanks to years of concerted efforts made again by women, both those who wear headscarves and those who do not wear headscarves, and LGBTI+ persons.¹ Women in Turkey experience discrimination and male violence both in public and private space because they are women, regardless of their religious faith or attire; they are subject to oppression by patriarchy and excluded from public life. While women are subject to male violence and discrimination just because they are women, the state's obligation, as clearly laid out in article 10 of the Constitution, is to combat male violence and discrimination against women without making any distinction among women and achieve de facto equality between women and men. The proposal, in its current form, is a mere manifestation of the domination men try to establish over women's body; an indication of the patriarchal mentality that seeks to exclude women from public space and strip them off of their status as subjects of rights by imposing norms and exerting pressure to dictate what women should and should not wear.

- 2. Article 41: The proposal also includes an amendment to article 41 of the Constitution titled "protection of the family and the rights of the child". The amendment suggests adding to the article the following expression "union of marriage can only be established woman and man".
 - The proposed amendment to article 41 is discriminatory and against both the Constitution and the international human rights conventions that Turkey is a party to; it constitutes an assault to human dignity and pluralist democracy.
 - At first glance, this regulation seems an exceedingly redundant repetition of the relevant articles of Turkish Civil Code which already stipulate that the union of marriage can only be established between a woman and a man. Nevertheless, a closer read of the justification of the amended article reveals that the proposed amendment is discriminatory and expressly against the universal norms on human rights and the Constitution. So much so that the

¹ A review on the History of Headscarf Bans and Regulations in Turkey is available at:

https://www.dogrulukpayi.com/zaman-tuneli/turkiye-de-basortusu-yasak-ve-duzenlemelerinin-gecmisi

justification of the amended article states that the purpose of the amendment is to "protect the family and the institution of marriage against all types of danger, threats, assaults, decadence and impositions by perverted movements.

• Given that the government has engaged, at the highest level, in hatred politics and has been openly targeting LGBTI+ persons in the last 2 years, it is obvious to the public that the mention of "perverted movements" in the justification is an implication directed at lesbians, gays, bisexuals, transgender and intersex persons under the guise of protecting the family. According to article 10 of the Constitution, everyone is equal before the law and state authorities are obliged to act in compliance with the principle of equality in all their proceedings. The principle of equality guaranteed by the Constitution requires that this obligation similarly applies to lesbians, gays, bisexuals, transgender and intersex persons as well. Although the article does not list "sexual orientation" and "gender identity" among grounds of discrimination, the term "and similar grounds" used in the article requires that discrimination on the ground of sexual orientation and gender identity is also prohibited under the principle of equality.

- International human rights conventions that Turkey is a party to, including the United Nations human rights conventions, particularly the International Covenant on Economic, Social and Cultural Rights as well as the European Convention on Human Rights clearly specify that no one can be discriminated against on the grounds of sexual orientation and gender identity in the enjoyment of their human rights. The European Court of Human Rights in particular has a well-developed case-law, that may be considered as a corpus, on discrimination on the grounds of sexual orientation and gender identity and rights violations on these grounds.
- The term "perverted movement" used in the justification for the proposed amendment to article 41 of the Constitution poses extremely dangerous consequences and risks including the exclusion of LGBTI+ persons from the protection provided by the principle of equality under article 10 of the Constitution, targeting of LGBTI+ persons with hate speech, dehumanizing of LGBTI+ persons and the risk of paving the way to certain amendments that are discriminatory and fundamentally against the legislation, primarily the Civil Code and the Penal Code. Furthermore, in case a term such as "perverted movement" is used in the Constitution with respect to LGBTI+ persons, this will impede identifying rights violations and discrimination on the grounds of sexual orientation or gender identity, both in applications submitted to the courts and in the access to rights and services.
- Justifications for articles are exceedingly important texts that have historic and cultural significance in the interpretation of Constitutions. In addition to the term "perverted movement", the general justification for the proposed amendment includes terms such as "sanctity", "understanding of culture and civilisation", "strong family", "relation suitable to human nature" and "decadence". All of these terms are in conflict with universal norms on human rights and reflect the standpoint of the government with respect to women and gender equality. The government imposes a standpoint which denies the fact that gender norms are the source of gender roles and ignores the relations of domination between the sexes, reducing the societal position of women to their biological features. Such vague and discriminatory terms which should have no place in the constitution of a rule-of-law state based on human rights constitute a direct threat to pluralistic democracies.
- 3. The proposed amendment is not only discriminatory and against the spirit of the Constitution and universal norms on human rights, but also **unacceptable as a constitution-making technique and in the way it is introduced to the public**.
 - In democratic rule-of-law states, constitutional amendments are law-making processes that entail active participation of all segments of society and are carried out with utmost care. The government did not consult any women organisations, nor did it share the draft with the public in any way during the drafting of the proposed amendment to the Constitution.
 - The constitutional amendment in question is often associated with the possibility of a referendum. In a democratic rule-of-law state, under no circumstances can the fundamental

rights and freedoms be a subject of referendum.

We reject the proposed amendment to the Constitution tabled by those who violate or fail to implement the Constitution when it comes to the fundamental rights and freedoms of women, children and LGBTI+ persons and who unconstitutionally withdraw from the Istanbul Convention in total disregard of women's most fundamental rights. The Constitution cannot be amended in this political environment where there exist years of attempts to legally pave the way to child abuse under the guise of "early marriage" or "consent of the minor", where gender equality and women's gained rights are under attack and hate crimes are committed against LGBTI+ persons each passing day. Women's bodies, the dignity of LGBTI+ persons and human rights and freedoms cannot be a political material. The duty of the State is, as underlined by the Istanbul Convention, to develop and carry out holistic policies in order to keep women, children and LGBTI+ persons safe from violence and not imprison them in violent families. We unequivocally reject the proposed amendment to the Constitution and call on the public and the opposition to oppose and say no to the proposal.

Signatories:

Women for Women's Human Rights (WWHR) - New Ways Association

- 1. Adana Kadın Danışma Merkezi Sığınmaevi Derneği (AKDAM)
- 2. Adana Kadın Platformu
- 3. AĞ-DA Toplumsal Cinsiyet Eşitliği Dayanışma Ağı
- 4. Akdeniz Antalya Aileleri Grubu
- 5. Alevi Bektaş Derneği Kadın Meclisi
- 6. Alevi Bektaşi Federasyonu Kadın Meclisi
- 7. Alevi Kadınlar Birliği
- 8. Anadolu Güç Birliği Konfederasyonu'ndan Kadınlar
- 9. Anadolu Kadın Hareketi Derneği
- 10. Anka Üreten Kadın Derneği
- 11. Ankara Gökkuşağı Aileleri Derneği-GALADER
- 12. Ankara Kadın Platformu
- 13. Antakya Kadın Dayanışması
- 14. Antalya Kadın Danışma Merkezi Ve Dayanışma Derneği
- 15. Aramızda Toplumsal Cinsiyet Araştırmaları Derneği
- 16. Avcılar Kadın Platformu
- 17. Avrupa Alevi Kadınlar Birliği
- 18. Avrupa Kadın Lobisi Türkiye Koordinasyonu
- 19. Aydın Kadın Efeler Derneği
- 20. Aydın LGBTİ+ Dayanışması
- 21. Ayvalık Kadın İnisiyatifi
- 22. Bir Kadın Bir Hayat Derneği
- 23. Birleşik Metal-İş Sendikası Kadın Komisyonu
- 24. Bodrum Kadın Dayanışma Derneği
- 25. Cinsel Şiddetle Mücadele Derneği
- 26. Cinsiyet Eşitliği Politikaları Derneği
- 27. Çağdaş Hukukçular Derneği Kadın ve Toplumsal Cinsiyet Çalışmaları Komisyonu
- 28. Çağdaş Yaşamı Destekleme Derneği'nden Kadınlar
- 29. Çanakkale Feminist Dayanışma
- 30. Çanakkale Kadın Platformu
- 31. Çanakkale Muaf LGBTİA+
- 32. Çankaya Kent Konseyi Kadın Meclisi

- 33. ÇEKEV Çiğli Evka 2 Kadın Kültür Evi Derneği
- 34. Çukurova LGBTİ Dayanışma
- 35. Datça Kadın Platformu
- 36. Demir Leblebi Kadın Derneği
- 37. Demokratik Alevi Derneği'nden Kadınlar
- 38. Demokratik Kadın Hareketi
- 39. Denizli Kadın Platfomu
- 40. Denizli LGBTİ Aileleri Grubu
- 41. Denizli Soroptimist Kulübü
- 42. Direnişin Renkleri
- 43. DİSK Emekli-Sen Çanakkale Kadın Birimi
- 44. DİSK Basın-İş'ten Kadınlar ve LGBTİ+'lar
- 45. Diyarbakır Barosu Kadın Hakları Merkezi
- 46. Diyarbakır Barosu LGBTİ+ Hakları Komisyonu
- 47. Edirne Kadın Merkezi Danışma Derneği
- 48. Ege Kadın Buluşması Platformu
- 49. Ekmek ve Gül
- 50. Elder Kadın Danışma Merkezi El Emeğini Değerlendirme Derneği
- 51. erktolia
- 52. Eşit Yaşam Derneği
- 53. Ev Eksenli Çalışan Kadınlar Çalışma Grubu
- 54. Ev Hanımları Dayanışma ve Kalkındırma Derneği (EVKAD)
- 55. Feminamfi
- 56. Feminart Uluslararası Kadın Sanatçılar Derneği
- 57. Fethiye Kadın Danışma Dayanışma Derneği
- 58. Foça Barış Kadınları
- 59. Genç Lezbiyen Gey Biseksüel Trans İnterseks Gençlik Çalışmaları ve Dayanışma Derneği
- 60. Girişimci Kadınların Desteklenmesi Derneği
- 61. Günebakan Kadın Derneği
- 62. Hacettepe Üniversitesi Kuir Araştırmalar Topluluğu
- 63. Halkevci Kadınlar
- 64. Hatay Kadınlar Birlikte Güçlü
- 65. Hatay Mor Dayanışma Kadın Derneği
- 66. Havle Kadın Derneği
- 67. HEVİ LGBTi+ Derneği
- 68. İKUİR
- 69. İnsan Hakları Derneği Kadın Komisyonu
- 70. İnsan Hakları Derneği Aydın Şubesi Kadın Komisyonu
- 71. İstanbul Kent Konseyi Kadın Meclisi
- 72. İstanbul Üniversitesi Eşitlik Topluluğu
- 73. İzmir Kadın Dayanışma Derneği
- 74. İzmir Kent Konseyleri Kadın Meclisleri Birliği
- 75. İzmir LGBTİ+ Aileleri ve Yakınları Grubu
- 76. Kadın Adayları Destekleme Derneği Ankara Şubesi
- 77. Kadın Çalışmaları Derneği
- 78. Kadın Dayanışması

- 79. Kadın Dayanışma Vakfı
- 80. Kadın Hakları Derneği
- 81. Kadın Haklarını Koruma Derneği Denizli Şubesi
- 82. Kadın İşçi Dayanısma Derneği
- 83. Kadın Koalisyonu Uluslararası Çalışma Grubu
- 84. Kadın Kültür Sanat Edebiyat Derneği
- 85. Kadın Meclisleri
- 86. Kadın Partisi
- 87. Kadın Savunma Ağı
- 88. Kadın Yazarlar Derneği
- 89. Kadın Zamanı Derneği
- 90. Kadının İnsan Hakları Yeni Çözümler Derneği
- 91. Kadınlar Birlikte Güçlü
- 92. Kadınlarla Dayanışma Vakfı KADAV
- 93. KAHDEM
- 94. Kahraman Kadınlar Kooperatifi
- 95. Kampüs Cadıları
- 96. Karaburun Kadın Platformu
- 97. Kaos GL
- 98. Katre Kadın Danışma ve Dayanışma Derneği
- 99. KAZETE Kadın Gazetesi
- 100. Keskesor Amed LGBTİ+ Oluşumu
- 101. Keskesor Dersim LGBTİ+ Oluşumu
- 102. Keskesor Van LGBTİ+ Oluşumu
- 103. Kepez Özgür Kadın Dayanışması
- 104. Kamu Emekçileri Sendikalar Konfederasyonu (KESK) Kadın Meclisi
- 105. Kırkyama Kadın Dayanışması
- 106. Kırmızı Biber Derneği
- 107. Kırmızı Şemsiye Cinsel Sağlık ve İnsan Hakları Derneği
- 108. Kocaeli Ekmek ve Gül Kadın Dayanışma Derneği
- 109. Kocaeli Kadın Platformu
- 110. KuirAnka
- 111. Kuir AYBÜ
- 112. KuirMar (Marmara Üniversitesi LGBTİQAA+ Dayanışma Ağı)
- 113. Kvinnofrigörelse I Förorten Stockholm
- 114. Lambdaistanbul LGBTİ+ Dayanışma Derneği
- 115. Lion Queer
- 116. LİSTAG LGBTİ+ Aileleri ve Yakınları Derneği
- 117. Lotus Kadın Dayanışma ve Yaşam Derneği
- 118. Mardin Şahmaran Kadın Platformu
- 119. Mavigöl Kadın Derneği
- 120. Mersin Lgbt 7 Renk Derneği
- 121. Mersin Bağımsız Kadın Derneği
- 122. Mor Çatı Kadın Sığınağı Vakfı
- 123. Mor Dayanışma Kadın Derneği
- 124. Mor Salkım Kadın Dayanışma Derneği

- 125. Mor Sarmaşık
- 126. Muamma LGBTİ+ Derneği
- 127. Muğla Kadın Dayanışma Grubu
- 128. Ordu Kadını Güçlendirme Derneği
- 129. Özgür Renkler Derneği
- 130. Pembe Hayat LGBTİ+ Dayanışma Derneği
- 131. Patiska Yaşlılıkta Kadın ve Teknoloji Platformu
- 132. Puduhepa e.V.
- 133. Rosa Kadın Derneği
- 134. Sensiz Bir Eksik Derneği
- 135. SES Eşitlik ve Dayanışma Derneği
- 136. Seyhan Kadın-Çocuk Dayanışma Eğitim ve Kültür Derneği
- 137. Sosyal Politika, Cinsiyet Kimliği ve Cinsel Yönelim Çalışmaları Derneği (SPoD)
- 138. Sosyal Hizmet Uzmanları Derneği Kadın Komisyonu
- 139. Star Kadın Derneği
- 140. Şanlıurfa Yaşam Evi Kadın Dayanışma Derneği
- 141. Tarlabaşı Toplum Merkezi'nden Kadınlar ve LGBTİ+'lar
- 142. TJA (Tevgera Jinên Azad/Özgür Kadın Hareketi)
- 143. Toplumsal Rehabilitasyon Derneği'nden Kadınlar
- 144. Türk Kadınlar Konseyi Derneği Denizli Şubesi
- 145. Türk Kadınlar Birliği
- 146. Türk Üniversiteli Kadınlar Derneği
- 147. Türkiye Gazeteciler Birliği Kadın ve LGBTİ Komisyonu
- 148. Türkiye İşçi Partili Kadınlar
- 149. Türkiye Kadın Dernekleri Federasyonu
- 150. TÜKD Antalya Şubesi
- 151. TMMOB Adana İKK Kadın Çalışma Grubu
- 152. TMMOB İstanbul İKK Kadın Komisyonu
- 153. TMMOB İzmir İKK Kadın Çalışma Grubu
- 154. Troida Kadın Girişimi Üretim ve İşletme Kooperatifi
- 155. TTB Kadın Hekimlik ve Kadın Sağlığı Kolu
- 156. Uçan Süpürge Vakfı
- 157. Urla Kadın Dayanışma Derneği
- 158. Urla Kadın Platformu
- 159. ÜniKuir Derneği
- 160. Üniversiteli Feminist Kolektif
- 161. Yalnız Yürümeyeceksin
- 162. Yeni Demokrat Kadın
- 163. Yeni Mahalle Kent Konseyi Kadın Meclisi
- 164. Yoğurtçu Kadın Forumu
- 165. 7 Renk LGBT Mersin
- 166. 17+ Alevi Kadınlar
- 167. 17 Mayıs Derneği
- 168. 18 Haziran LGBTİ+ Dayanışma Derneği
- 169. 29 Ekim Kadınları Derneği
- 170. 78'liler Girişimi'nden Kadınlar

171. 87 İnisiyatifi (87 Ayrımcılık ve Nefret Suçlarıyla Mücadele İnisiyatifi)'nden Kadınlar